# Growth, Governance & Reform in MENA

Dr. Nasser Saidi ©



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# Growth, Governance & Reform in MENA: Agenda

- Challenges Facing the MENA countries
- Role & Importance of Governance:
  - -Public Governance
  - -Corporate Governance
- An Agenda for Reform
- A Call for Action: What You Can Do

# The MENA Countries face numerous challenges

- Political, Strategic
- Demography and labour force
- •Macro-economic environment
- Structural reforms
- Governance

# Searching for Growth in Road Maps?

- MENA developments & outlook dominated by political & security concerns & uncertainty
  - September 11, 2001 & aftermath
  - War on Iraq & consequences
- Road maps for economic policy reforms?
  - Domestic economic reforms
  - International integration

Global Growth Prospects: Assessment as of September 8, 2003 (annua percentage real GDP growth rates)

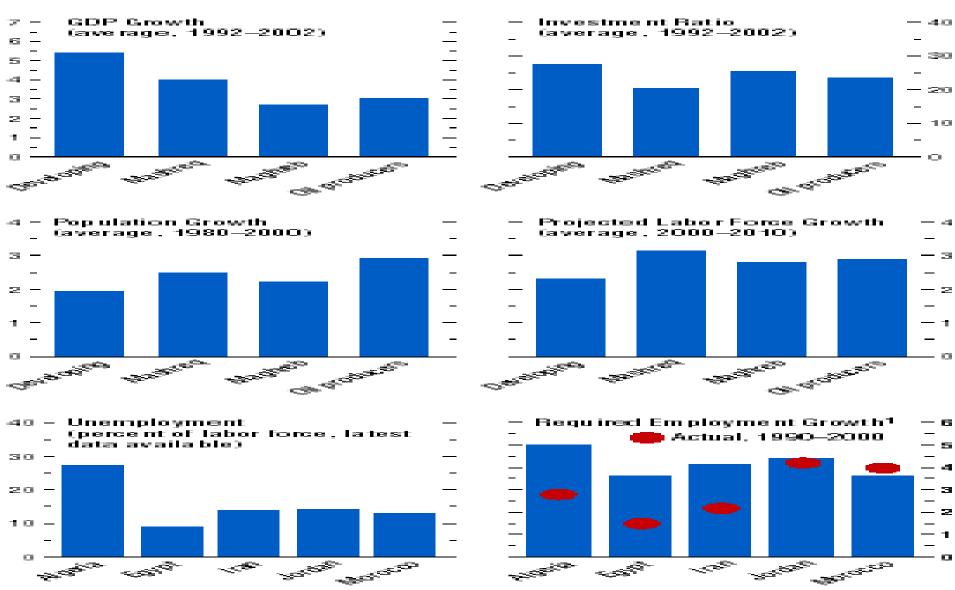
Country or region	Year over year			Q4 to Q4		
	2002	2003	2004	2002	2003	2004
Industrial countries	13/4	1½	3	21/2	2	3
United States	21/2	21/2	4	3	31/2	33/4
Japan	1/4	11/2	2	21/2	2	2
Western Europe	1	3/4	2	11/2	3/4	21/4
United Kingdom	2	13/4	21/4	21/4	11/2	21/2
Euro area	3/4	1/2	13/4	11/4	1/2	21/4
Germany	1/4	0	11/2	3/4	1/4	13/4
France	11/4	3/4	13/4	1½	1/2	21/4
Italy	1/2	1/2	13/4	1	1/2	21/4
Developing and transition	4	33/4	51/2	4	4	51/2
countries						
Asia	6½	51/2	7			
China	8	71/4	73/4			
India	51/2	6	6½			
Others	43/4	3	6			
Latin America	-11/2	1	4			
Argentina	-11	5	5			
Brazil	11/2	1	4			
Mexico	1	11/4	4½			
Central and Eastern Europe	43/4	41/4	41/2			
Middle East	11/2	0	3			
Africa	3	21/2	31/2			
World (WEO weights)	23/4	21/2	41/4	31/4	3	41/4

# Arab Countries: Post-Iraq Challenges I

- Effects of war on Iraq must be analyzed and understood in the context of the multiple challenges facing the countries of the region
- Demographic time bomb or 'blessing'?
  - High population and labor force growth rates: need 100 million new jobs by 2010
- Stagnating or falling per-capita real incomes
- Volatile economic growth rates
- Aging, inadequate infrastructure: need \$20 billion annually
- Deteriorating environment

#### Figure 1.15. Middle East and North Africa: Managing the Demographic Transition

In coming years, a key challenge will be to raise GDP growth and employment across the region to absorb the rapidly growing labor force and reduce high unemployment.



Sources: World Bank, World Development Indicators, 2002; and IMF staff estimates.

### Arab Countries: Post-Iraq Challenges II

- Limited production and export diversification
- Limited regional and international integration in trade and investment
- Limited capital markets integration
- Large and growing 'digital divide'
- Dealing with political-security aftermath of September 11 and new barriers to trade, financial, investment and human flows

## Globalisation is a major challenge

- Competition between countries, both macro and micro
  - Investment
  - Human capital
  - Technological innovations
  - Regulatory frameworks

### Limited International Economic Integration

- MENA has 7.7% world population but produces only 4.3% world GDP, 0.8% of internet users
- Limited trade integration
- 1.6% of total FDI- \$2,645 million in 2001
- 3.6% of aggregate Net Resource Flows in 2001

### Challenge of competitiveness regime

- Intellectual property protection to boost innovation
- Compliance with international codes, norms and standards
- New legislation and institutions to enter WTO and to adopt reforms

OVERALL CHALLENGES OF GLOBALISATIONS...

... ARE ALSO
CHALLENGES FOR
MENA COUNTRIES

### Arab Countries: Post-Iraq Challenges III

- Failure of 'good governance' and institutional development
- Dominant role of the State in production
- Ineffective macroeconomic and financial policies
- Brain drain and capital flight

## Arab Countries: Post-Iraq Challenges IV

- Vulnerabilities:
  - Conflicts and instability
  - Energy markets & prices: terms of trade shocks
  - Climatic conditions and shocks
  - Pro-cyclical fiscal policies
  - Fixed exchange rate policies
- Conflicts and instability leading to
  - Lower domestic investment & FDI
  - Slow growth of international trade & job creation
  - Brain drain

# 'New Institutional Economics' & "Good Governance"

- Empirical evidence suggests that well performing institutions, enabling legal infrastructure, regulatory regimes and enforcement, "good governance" are major contributors to economic growth & prosperity and democracy
- "Good governance" is required by both government and business in MENA & Lebanon
- Good CG essential in MENA & Lebanon to compensate for weak overall (i.e. public) governance

### MENA Governance Issues

- Substantial natural resource wealth has not resulted in prosperity or economic growth
  - The region is 'wealthy' in natural resources, but poor in economic performance
- Governance issues along with wars, violence and insecurity have been retarding factors
- Indeed, simulations find that if MENA had matched the average quality of administration in the public sector for a group of good-performing Southeast Asian countries (Indonesia, Malaysia, the Philippines, Singapore, and Thailand), its growth rates would have been higher by about one percentage point a year. The development gap is reflected in this growth gap: if the region had grown as fast as Hungary, Malaysia, and other top performers over the past decade and a half, average incomes would be twice what they are today—twice!"
  - WB Better Governance for Development in MENA, September 2003

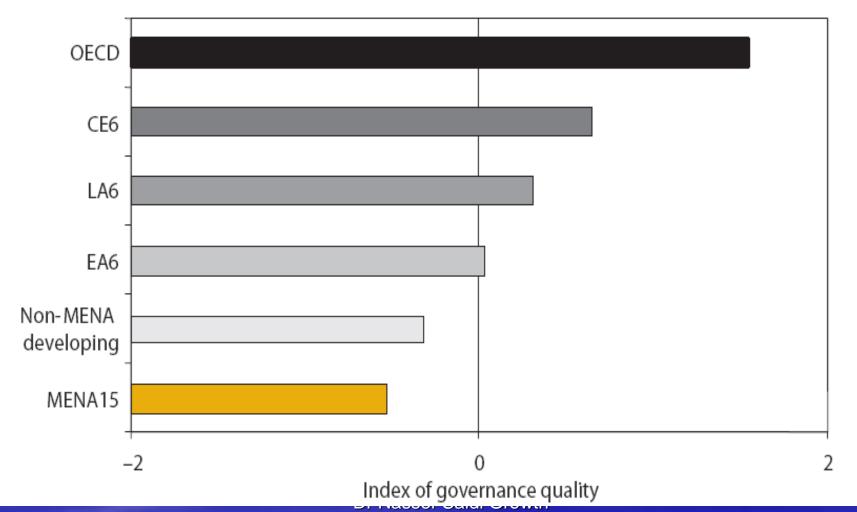
# Dimensions of Good Governance (Source: World Bank)

- Voice and accountability
- Political stability; No violence or conflict
- Government effectiveness
- Regulatory quality
- Rule of law
- Control of corruption

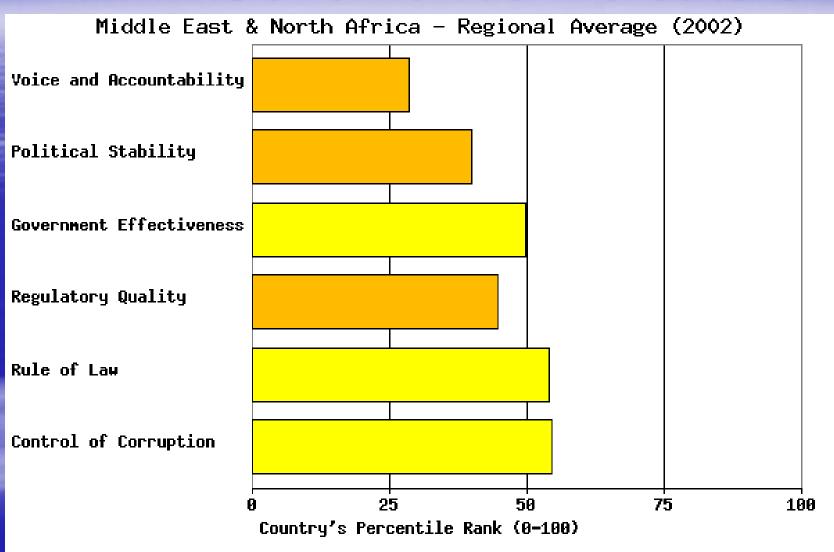


## MENA Governance Gap

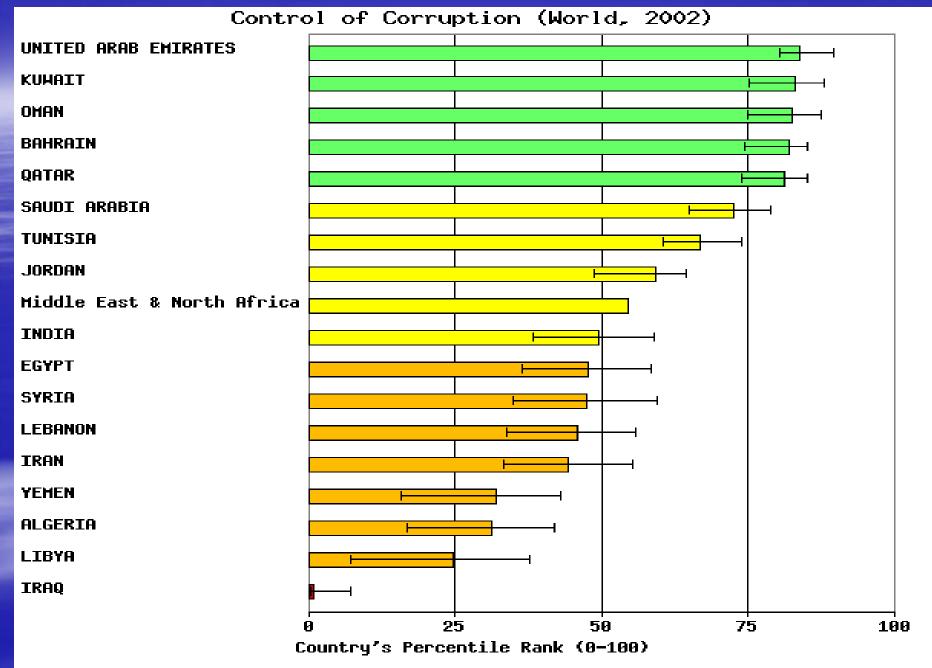
### Compared with Other Regions, MENA Shows a Clear Governance Gap



## MENA Governance Indicators



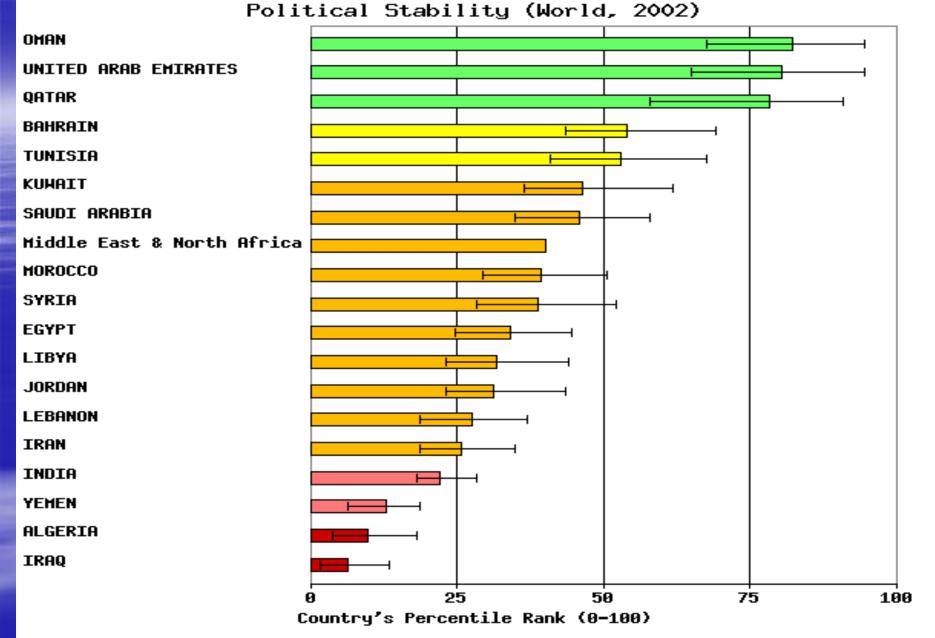
Source: D. Kaufmann, A. Kraay and M. Mastruzzi, 2003: Governance Matters III: Governance Indicators for 1996-2002 (http://www.worldbank.org/wbi/governance/pubs/govmatters3.html)



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### Government Effectiveness (World, 2002) **UNITED ARAB EMIRATES** BAHRAIN **QATAR** OHAN TUNISIA JORDAN KUHAIT SAUDI ARABIA INDIA Middle East & North Africa **EGYPT** LEBANON IRAN **SYRIA ALGERIA** LIBYA YEHEN **IRAQ** 25 50 75 100 Country's Percentile Rank (0-100)

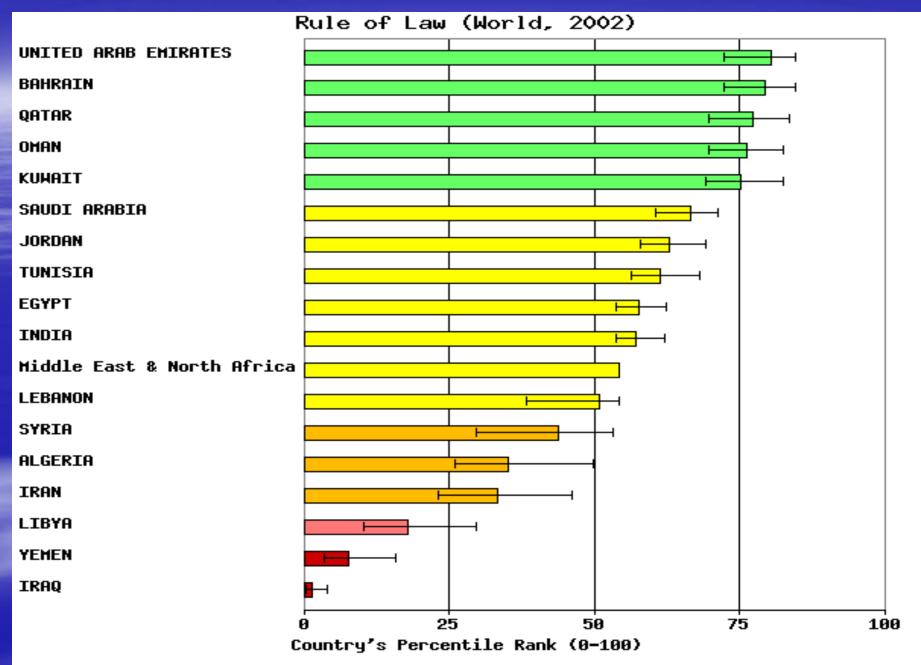
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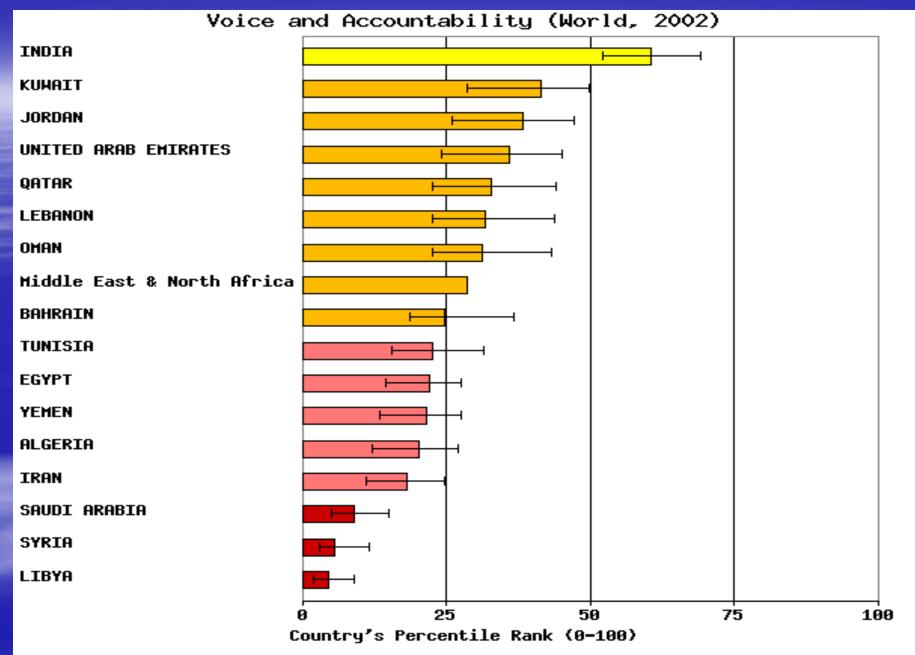
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### Regulatory Quality (World, 2002) UNITED ARAB EMIRATES BAHRAIN OHAN KUHAIT **QATAR JORDAN** SAUDI ARABIA **TUNISIA** Middle East & North Africa INDIA **EGYPT** LEBANON **ALGERIA** YEHEN **SYRIA IRAN** LIBYA **IRAQ** 25 50 75 100 Country's Percentile Rank (0-100)

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#### A Program to Enhance Governance

#### **Inclusiveness**

#### Enhancement measures

- Mandate universal suffrage for all elected posts.
- Reduce discrimination in laws and regulations.
- Broaden government consultative mechanisms.
- Encourage broad-based civil-society organizations.
- Monitor whether public service agency staff treat citizens equitably.
- Redress past exclusions.

#### Internal accountability

#### National checks and balances

- Increase oversight authority and capability of parliaments over the executive.
- Ensure greater independence of the judiciary.
- Improve professional capacity of parliaments and the judiciary.
- Empower other independent oversight agencies, and mandate reviews by them.

#### Administrative measures

- Improve performance orientation, including monitoring of government budgets.
- Reform the civil service to enhance its service orientation and professional competence.
- Strengthen the resources and capacity of local agencies to design, adapt, and deliver public services.
- Ensure independence of regulatory agencies.
- Foster an ethic of service to the public in the civil service.

Program to enhance governance

#### **External accountability**

#### National actions

- Mandate greater freedom of information and public disclosure of government operations.
- Invite external oversight to ensure open, fair, regular elections.
- Invite public debate on policies by representative civil-society groups.
- Generate, monitor, and disseminate data on governance quality.
- Encourage independent and responsible media.

#### Local actions

- Introduce feedback mechanisms, from clients to providers, and publish results.
- Increase competition among public service agencies—and with private providers.
- Move toward increased devolution to elected local authorities.
- Create opportunities for involvement of community empowerment associations.

## E-Government is a tool for economic & social development, democracy & good

e-Government has big potential...

- Can address both traditional and new challenges
- Can benefit all constituents
  - Citizens
  - Private sector
  - Governments
- To empower constituents, reform institutions and increase efficiency and transparency

...governments need to act to overcome obstacles.

- E-readiness divide
  - Missing basic infrastructure and corporate environment
- E-legal divide
  - Required legal environment supporting development of estrategies
- Act on national and regional recommendations

E-Government needs to be an integral part of national e-strategies

Dr Nasser Saidi Growth Governance Reform MENA

## Public Sector has been a drag on growth & Modernisation in the MENA countries

- Large public sectors
- Highly centralised governments
- Complex regulatory structures & regulations, 'red tape', are negatively impacting private sector activity
- Absence of institutional reform & modernization
- Limited attention to promoting voice and competition

### Large public sectors, expensive employees

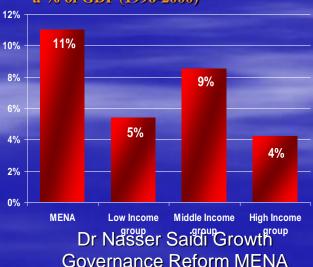
- High expenditure
   (50% of government
   expenditure) on
   Goods and Services
- Substantial benefits could be derived from greater efficiency and transparency in e-procurement

- High wage bill representing 34% of government expenditures compared to 23% for middle income groups
- Significant reduction in costs and overall saving in resources

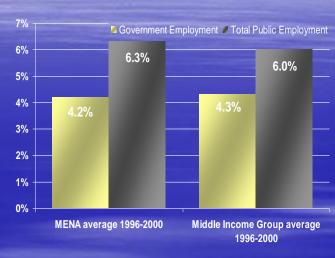
### Central Gov't Expenditures as % of Total Gov't Expenditures (1999)



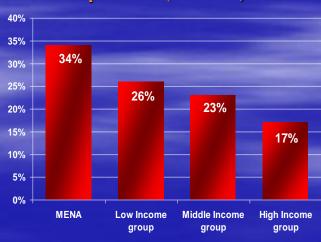
Total Central Gov't Wage Bill as a % of GDP (1996-2000)



### Government and Total Public Employment (% of Population)



Total Central Gov't Wage Bill as a % of Gov't Expenditures (1996-2000)



## Building democracy through technology

e-Democracy

Good Governance

Participation & Representation Gains

**Effective Political Markets** 

**Information for Political Decisions** 

Media, Information & Communication Technology

- More transparency
- More government accountability
- More participatory democracy

... ICT facilitates the transition from passive information access
to active participation and voice

Governance Reform MENA

# Challenges facing successful implementation of e-government in MENA

- E-leadership
  - Is the leadership and strategic thinking ready?
- Access, connectivity, and network readiness
  - Is the technological infrastructure ready?
- E-business climate
  - Is the institutional infrastructure ready?
- E-human capital
  - Is the population e-aware and e-literate?
- Trust, information security, and privacy
  - Is the legal infrastructure ready?
  - Are secure systems and procedures available?

## Stages of E-Government

Path of e-Government model follows 5 stages

Stage 1: Basic site

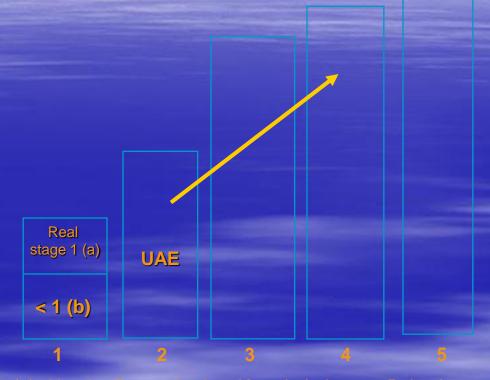
Stage 2: E-publishing

Stage 3: Interactive

Stage 4: Transactional

Stage 5: Integrated

e-Government



(a): Algeria, Egypt, Jordan, Kuwait, Lebanon, Palestine, Saudi Arabia

(b): Yemen, Iran, Oman, Qatar, Syria

MENA countries are still at an early stage in the journey.

## Regional and National E-Strategies

### REGIONAL

- ICT Infrastructure
  - Euro-Mediterranean Net
- Legal and Regulatory Infrastructure
  - New Lex Electronica
- E-Readiness
  - General Digital Certificate
- Regional/ International Initiatives
  - Arab States Program for Information Society
  - > Global Digital Initiative
  - E-Government for Development

### NATIONAL

- ICT Strategy
  - National e-Strategy (including committees and institutes)
- Regulatory and policy environment
  - > Tax breaks / subsidies for ICT
  - Incubators
- ICT Infrastructure
  - Broadband networks
  - Fast and secure ICT networks
- E-Human capital
  - Institutionalism of e-learning
  - Advancement of education in ICT

## Good Corporate Governance in MENA: Focus on SMEs & Family Businesses

- Majority of business & corporations in MENA are SMEs
   & family-owned
  - Lebanon: >85% of industrial companies have less than 10 employees
- Deal with 'dualistic' nature of MENA economies: SOE's dominate many economies
- Need to develop relevant incentive- compatible mechanisms for compliance with CGG principles
- Need to reduce compliance costs
- Provide incentives for adoption & implementation of CG Principles

## Core Principles for Good Governance in Family Businesses in Lebanon & MENA

- Change attitudes towards value of effective, transparent & accountable corporate governance: role of media, Parliaments, SRO's, business organizations & associations
- Develop & adopt core principles for family businesses and SMEs
- Amend laws to:
  - Increase protection of minority shareholders
  - Separate management from ownership
  - Reform Law on Bankruptcy & Insolvency
  - Develop Securities Law

## Family business & Governance

The patriarch of an established successful familyowned business died and went to Heaven. At the gates to heaven, the patriarch asked God when there would be a family-owned business that was governed efficiently and in compliance with the rules on corporate governance.

God thought for a moment and then replied, "not in my lifetime".

## CG & Investor Protection: Performance in Emerging Markets

- Better CG highly correlated with better operating performance and market valuation of companies
- Cross-country differences in laws & enforcement affect ownership structure, dividend payouts, availability & cost of external finance and market valuations
- Firm level CG provisions & practices matter even more in countries with weak shareholder rights and weak legal environments

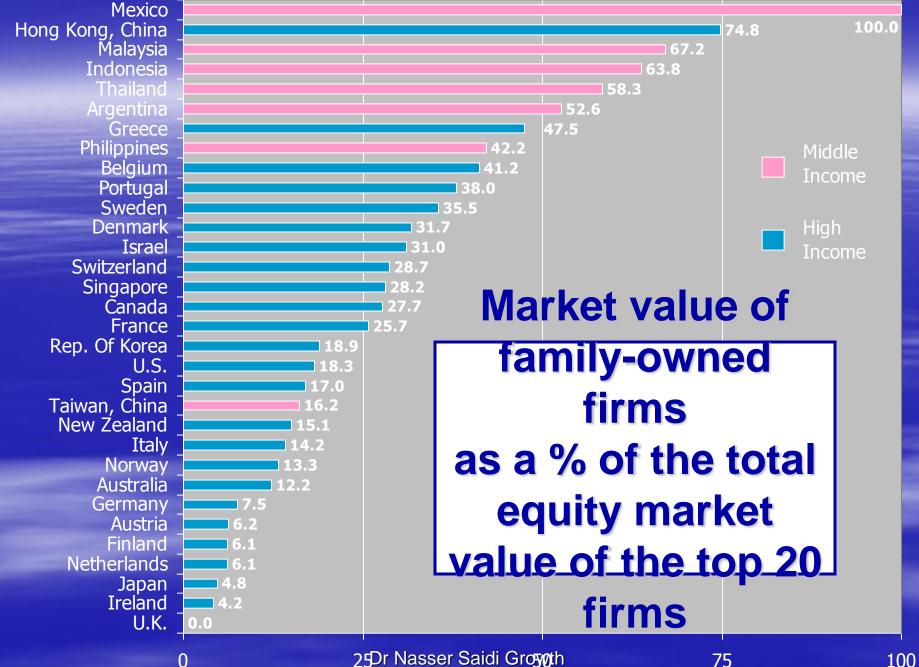
http://www1.worldbank.org/finance/assets/images/Litan\_Pomerleano\_Sundararajan--finsec\_govch01.pdf (See WB Institute papers)

## Issues Facing Family Business

- Succession: who will succeed? How to ensure survival and continuity?
- Separation of ownership and management: trade-off
- Separation: allows specialization in mobilizing capital shareholders/creditors) and efficient resource use (management)
- Large v/s minority shareholders

# Families and Finance in Lebanon & MENA

- Families/entrepreneurs should actively promote development of financial markets:
  - Reduce risk through diversification and divestment of family assets
  - Exit strategy: solution to successor problem and equity in family inheritance
- Capital Markets Development should be a priority for MENA countries



# Financial Stability & Soundness Standards

- Macroeconomic Policy and Data Transparency
- Institutional and Market Infrastructure
- Financial Regulation and Supervision

# Macroeconomic Policy and Data Transparency

- Monetary and Financial Policy Transparency
  - Code of Good Practices on Transparency in Monetary and Financial Policies IMF
- Fiscal Transparency
  - Code of Good Practices in Fiscal Transparency IMF
- Data Dissemination
  - General Data Dissemination System IMF
- Data Compilation

#### Institutional and Market Infrastructure

- Insolvency & bankruptcy World Bank
- Corporate Governance
  - Principles of Corporate Governance OECD
- Accounting
  - International Accounting Standards (IAS)
- Auditing
  - International Standards on Auditing (ISA)
- Payment and Settlement
  - Core Principles for Systemically Important Payment Systems BIS Recommendations for Securities Settlement Systems CPSS/IOSCO
- Market Integrity
  - Forty Recommendations + 8 Special Recommendations Against Terrorist Financing of the FATF
- Market Functioning

# Financial Regulation and Supervision

#### Banking Supervision

- Core Principles for Effective Banking Supervision BCBS
- Securities Regulation
  - Objectives and Principles of Securities
     Regulation IOSCO
- Insurance Regulation
  - Insurance Core Principles IAIS
- Financial Conglomerate Supervision

### Recommendations & Proposals I

- Change attitudes: highlight high value of effective, transparent & accountable public & corporate governance
- CG practices matter more in Lebanon due to weak overall governance, protection of minority shareholder rights, legal & judicial systems
- Standardize Accounting and Auditing Practices

### Recommendations & Proposals II

- Families/Entrepreneurs should contribute to development
   & well-functioning of financial markets
- Reforms:
  - Amend Laws to protect investors and minority shareholders
  - Introduce separation between Board and Management
  - Modernize & Reform Insolvency & Bankruptcy Law
  - Introduce a comprehensive Capital Markets Law
- Appoint a Commission to develop set of Core Principles for Good Corporate Governance

## Guidelines for transparency and corporate governance in MENA

Proposal of a Draft Code of Corporate Governance (based on Cadbury report):

- 1. Minority shareholder protection
- 2. Responsibilities of the Board of Directors
- 3. Accounting and auditing
- 4. Transparency of Ownership and Control
- 5. Regulatory Environment

# 1. Minority shareholder protection

- 1. Protect the rights of minority shareholders:
  - 1. Right to vote on important matters
  - 2. Right to buyback shares
  - Right to formally present an issue to the board of directors
- 2. Treat foreign shareholders equally with domestic shareholders: non-discrimination principle

## 2. Responsibilities of the Board of Directors

- A majority of board members should be independent from management
- Boards should establish various subcommittees
- All material information should be publicly disclosed Transparency
- Develop an investor relations program that fully informs all shareholders of corporate activities

### 3. Accounting and auditing

- Firms should conform to accounting and auditing practices and standards i.e. comply with IAS or U.S. GAAP.
- Audit committee should have a majority of independent directors, who should be able to read and understand fundamental financial statements
- All communications between the committee and external auditors should be without the company management present

### 4. Transparency of Ownership and Control

- Who controls a company?
- Who has significant ownership?
- Firms should disclose accurate, adequate, and timely information so as to allow investors to make informed decisions about acquisitions, ownership obligations and rights, and the sales of shares
- Establish 'Companies House' that would centralize information on companies

### 5. Regulatory Environment

- Credible and transparent regulatory environment
- Regulatory environment must not be perceived to be under control or influence of any particular interest group
- Regulators should be independent from industry and from political parties

### Good Governance Strategy for MENA countries [1]

- Adopt and monitor progress in implementing 12
   Financial Soundness Codes & Standards
- Adopt Cadbury Report principles for SMEs and FOEs
- Adopt OECD CG for listed companies
- Right to Know & Right to Tell: seek to enact a 'Freedom of Information Act'
- Use banking & financial sector to enforce CG

# Good Governance Strategy for MENA countries [2]

- Develop Central Credit Organizations to report on sources and uses of credit (bank, non-bank & supplier credit): more and improved credit information leads to lower borrowing costs, improves access to credit, develops credit rating system, improves 'good standing', encourages investment and facilitates access to export markets
- .. Need to Reward Good Governance

## Good Governance Strategy for MENA countries [3]

- Set-up national 'Companies House' to implement centralized financial reporting and disclosure of corporate actions
- Encourage set-up of local rating agencies to ease compliance with Basel II standards
- Set-up Working Group on MENA CG
- Develop incentives for disclosure and CG:
  - Set-up national websites of good CG companies
  - OECD-WB to set-up a gateway that would provide a Network for good CG complying companies

### Regional CG Cooperation: elements of an Action Plan [1]

- Regional dialogue on CG is important: expand participating countries & organizations
- Build on the substantial economic, financial, banking and other reforms undertaken by some countries: reinforce reform agenda

### Regional CG Cooperation: elements of an Action Plan [2]

- Set-up and develop an Institute of Directors
- Focus on Developing the capital markets
- Establish a CG-Working Group for the MENA region: objective is to improve investment climate for the region
- Establish a website for CG for the countries of the region to enhance networking potential and disseminate information
- Adopt the Financial Soundness Standards as a framework for action on Public and Corporate Governance for the region

### What You Can Do:

- You are part of an elite, you are stakeholders & agents for change: you must build the future
- Be active: create Foundations, NGOs, Associations
- Focus on e-Government as a Tool for Good Public Governance
- Focus on a Regional Action Plan for Corporate Governance

# Growth, Governance & Reform in MENA

Thank you
Q & A
Nasser Saidi